

# Southbound I-5 Boone Bridge Congestion Study

*Opening the bottleneck at the  
Portland region's southern gateway*

**City of Wilsonville Planning Commission**

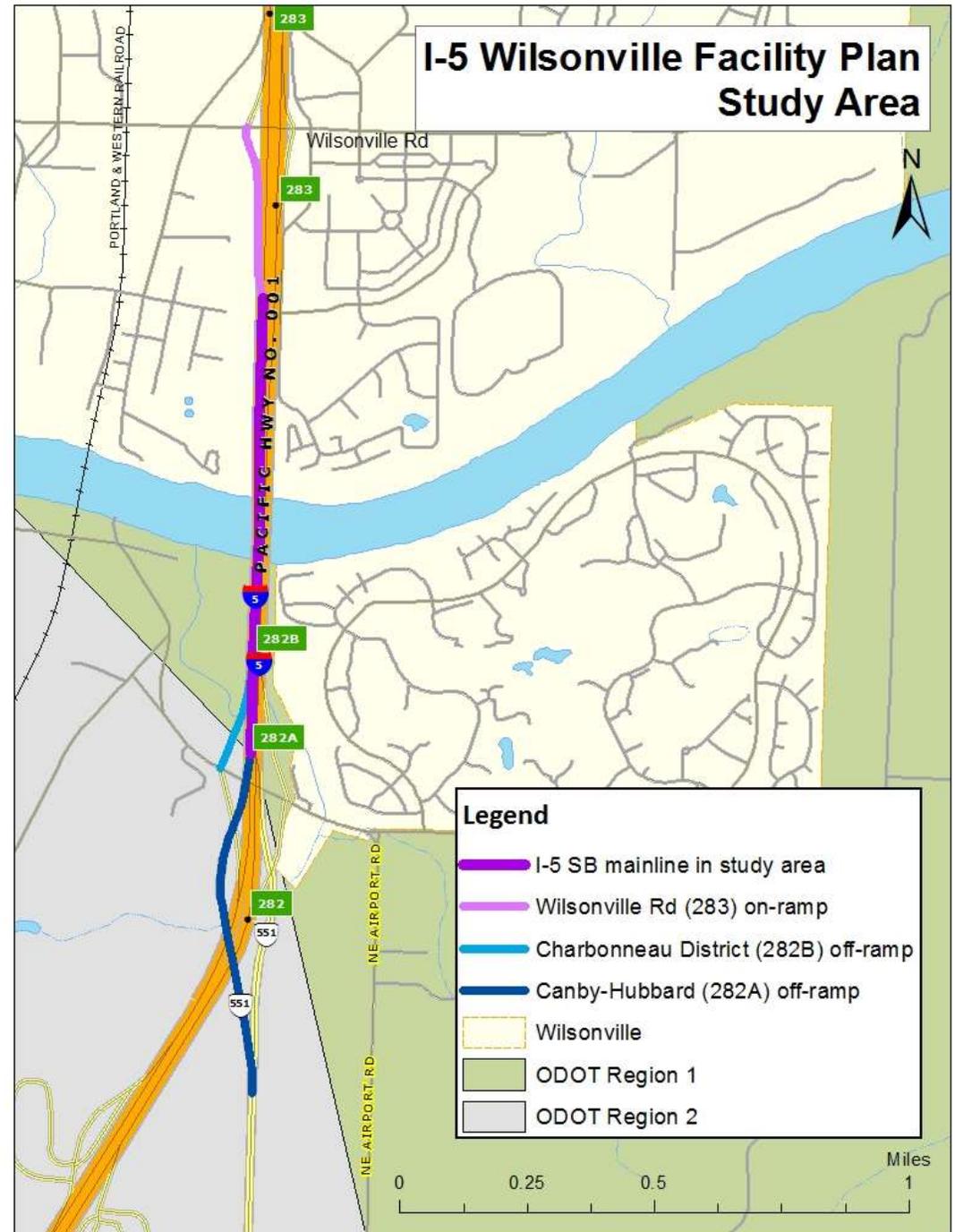
**Work Session**

**February 14, 2018**



## Facility plan purpose

- Manage safety and congestion on I-5 and its interchanges
- Comply with statewide plans
- Ensure the public understands and supports potential investments
- Define the project ODOT will propose for the 2018 Regional Transportation Plan



## Agenda

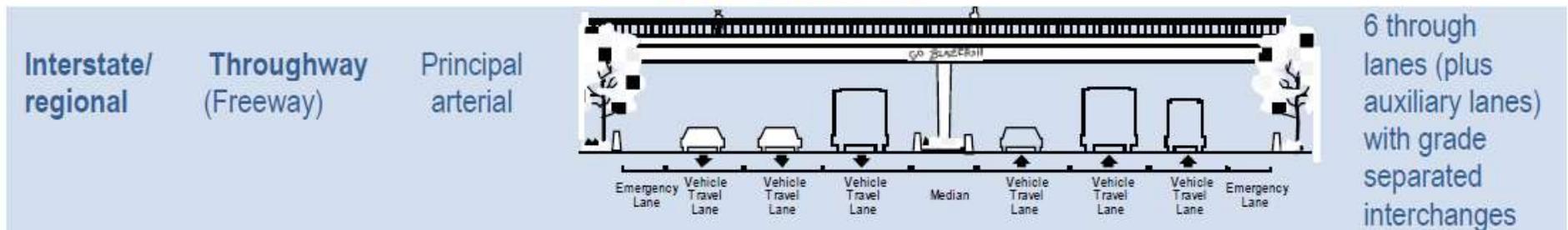
- Policy context
- Existing conditions
- Future forecasts
- Options and how they perform
- Next steps
- Our questions for you:
  - Should we invest in improving I-5's operations in the project area?
  - Does the solution we've recommended seem like the right one?

# Policy context

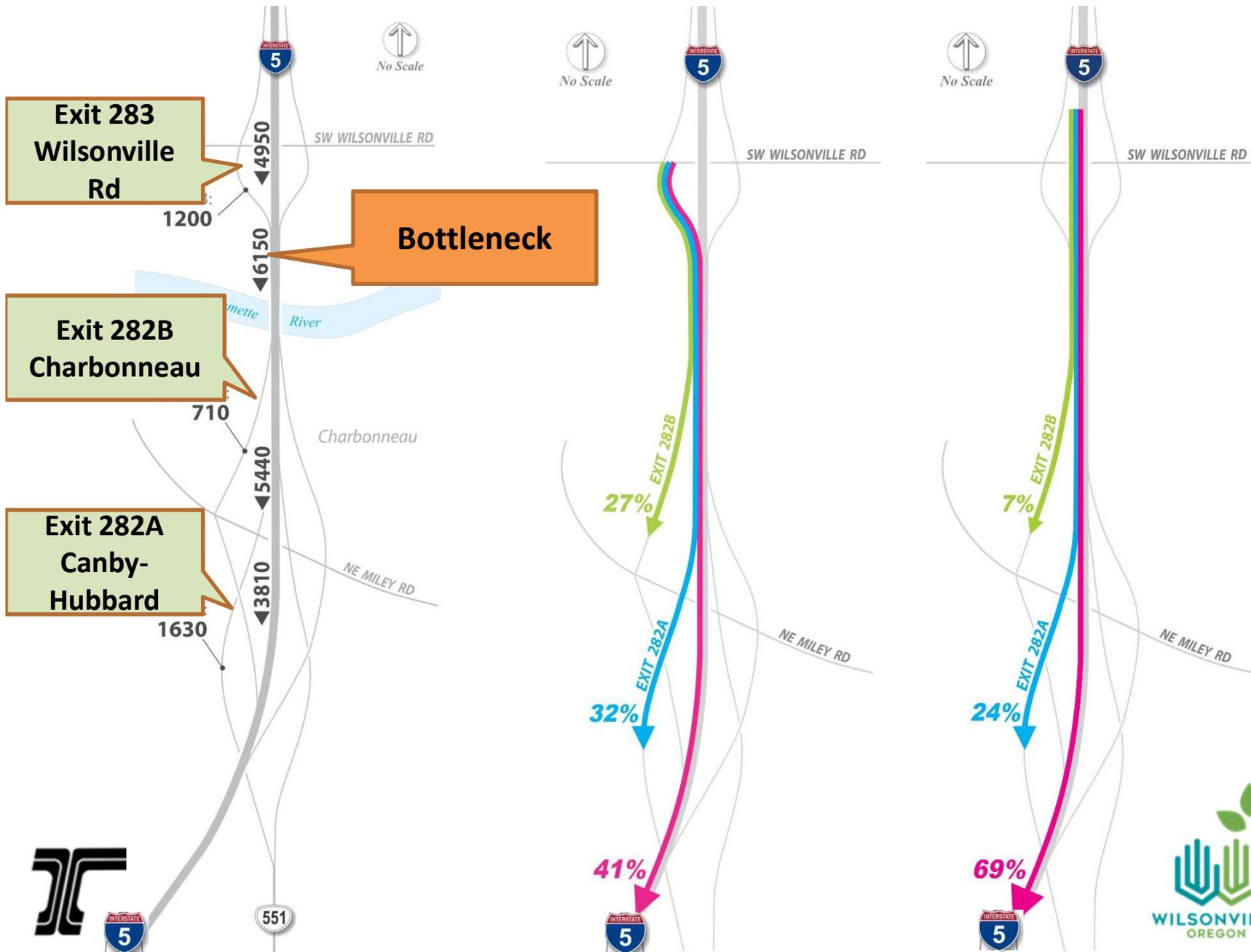
## What do federal, state, regional, and local policies direct us to do?

- Manage I-5 to provide safe, efficient, higher speed operations for longer-distance trips
- Design interstate solutions for six through-lanes, plus ramp-to-ramp lanes and interchanges
- Address peak period congestion
- Improve freight reliability and prioritize freight needs on the freeways

### THROUGHWAYS

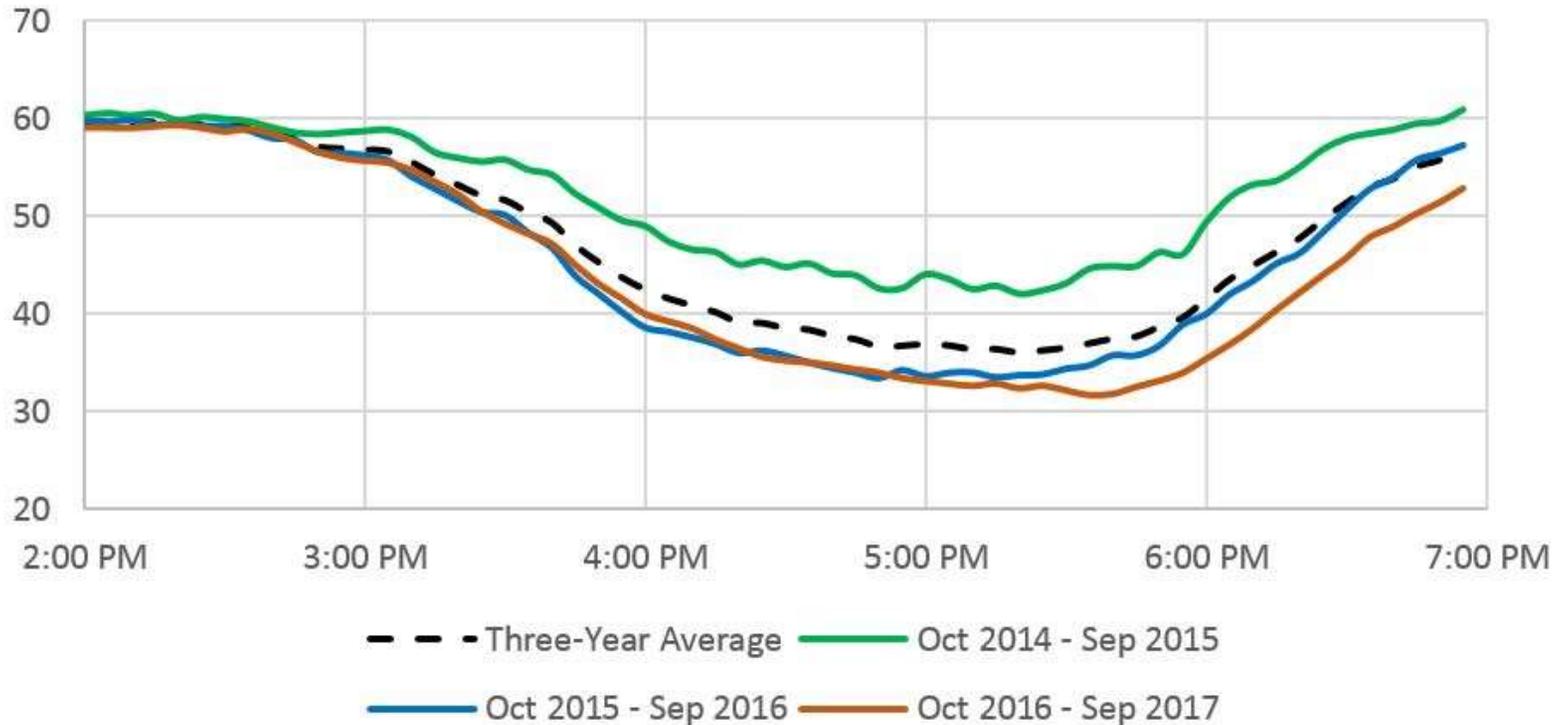


# Existing conditions: PM peak hour volumes, origins, & destinations



# Average PM speeds have been dropping

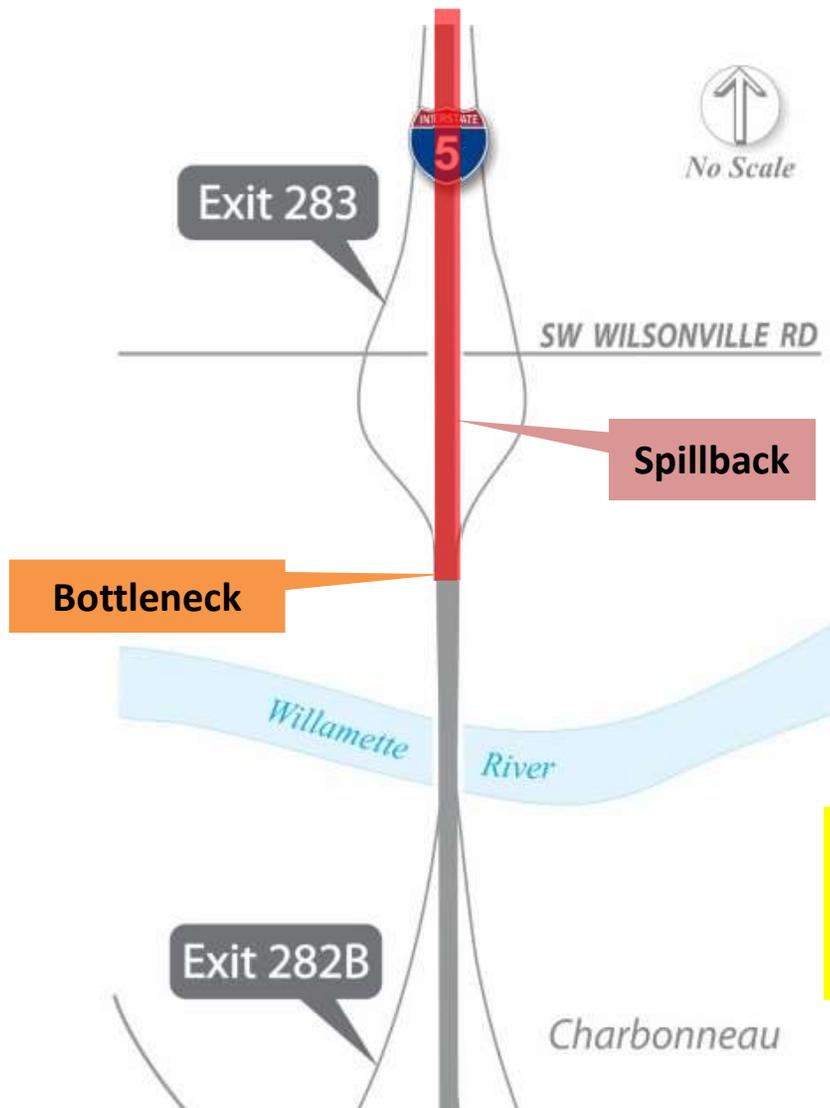
Average Speed (mph)



- 2015 – the worst PM average speeds were in the low 40 mph range
- 2017 – the worst were in the low 30 mph range
- Today, speeds can start dropping before 3 pm and not fully recover until after 7 pm



# Impacts of bottlenecks: congestion, poor operations



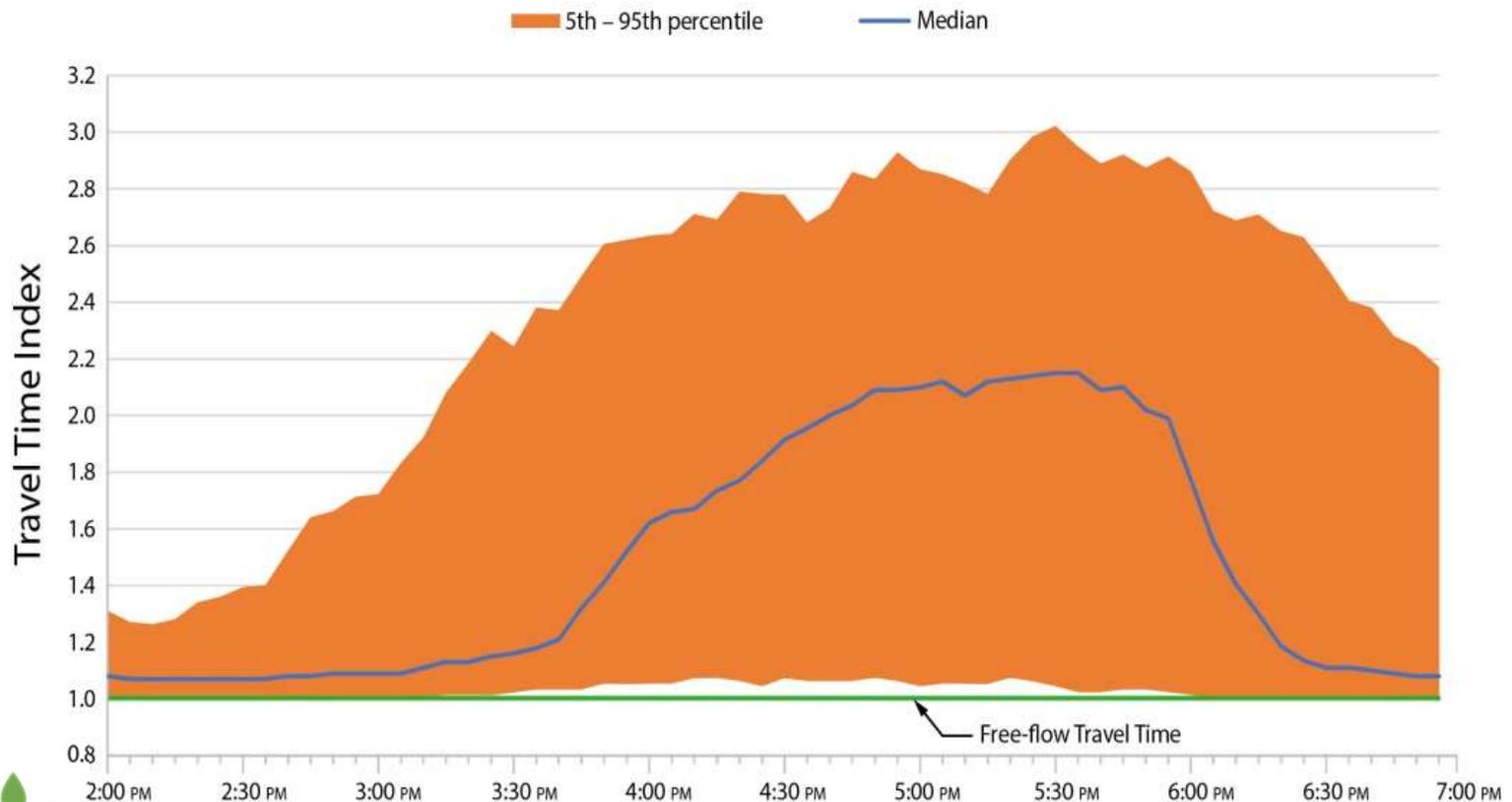
- **Spillback** in the half-mile upstream of Exit 283 bottleneck
- **Bottleneck** - Failing to meet ODOT benchmarks
- Volume-to-capacity ("v/c" ratio = .98 compared to .99 target for max. acceptable congestion
- LOS E through project area

*Benchmarks used to measure how congested conditions are and how efficiently vehicles can move through a road or intersection*

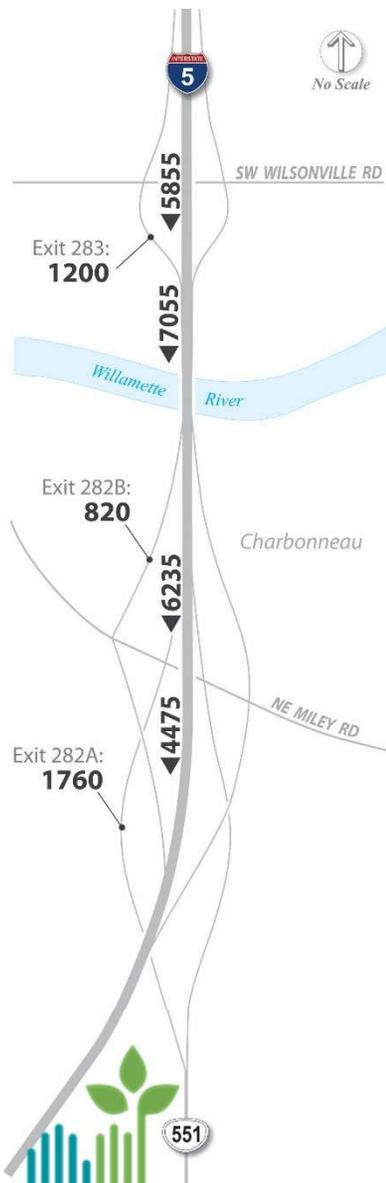


# Impacts of bottleneck: unreliable travel times

To arrive on time 95% of the time, a driver in the PM peak must plan for this segment to take three times longer than it does in free-flow conditions (when there is no traffic congestion)



# Future conditions in 2040 (if we do nothing)

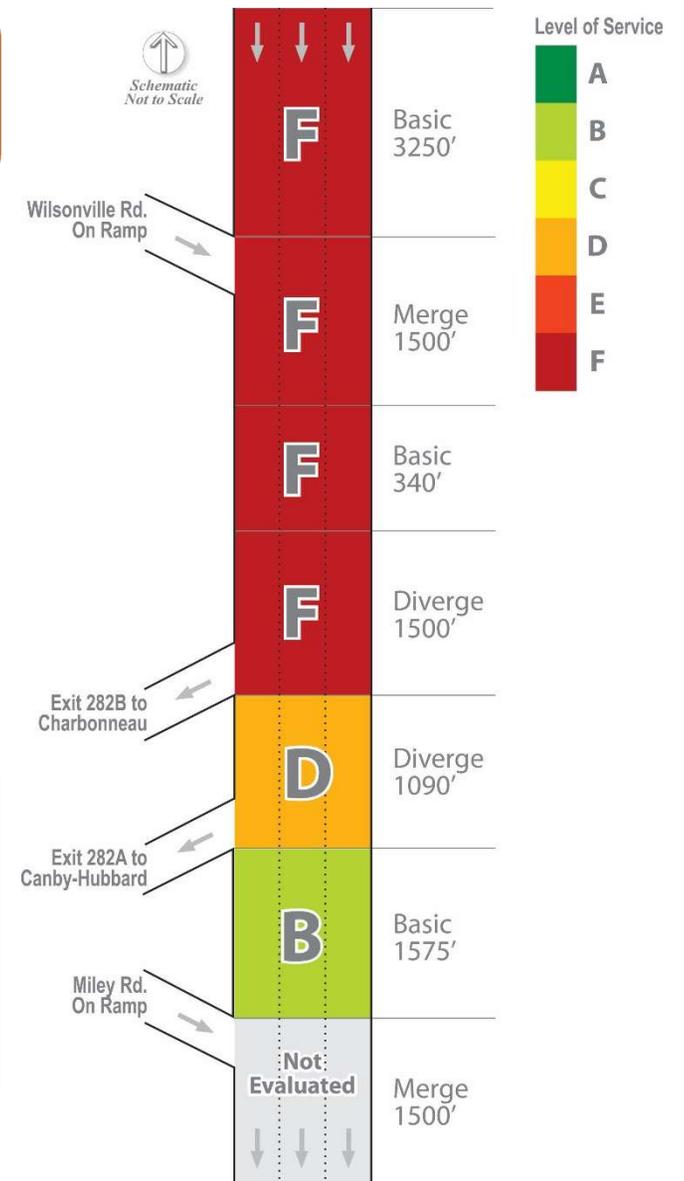


**I-5 traffic volumes increase 15% (or more)**

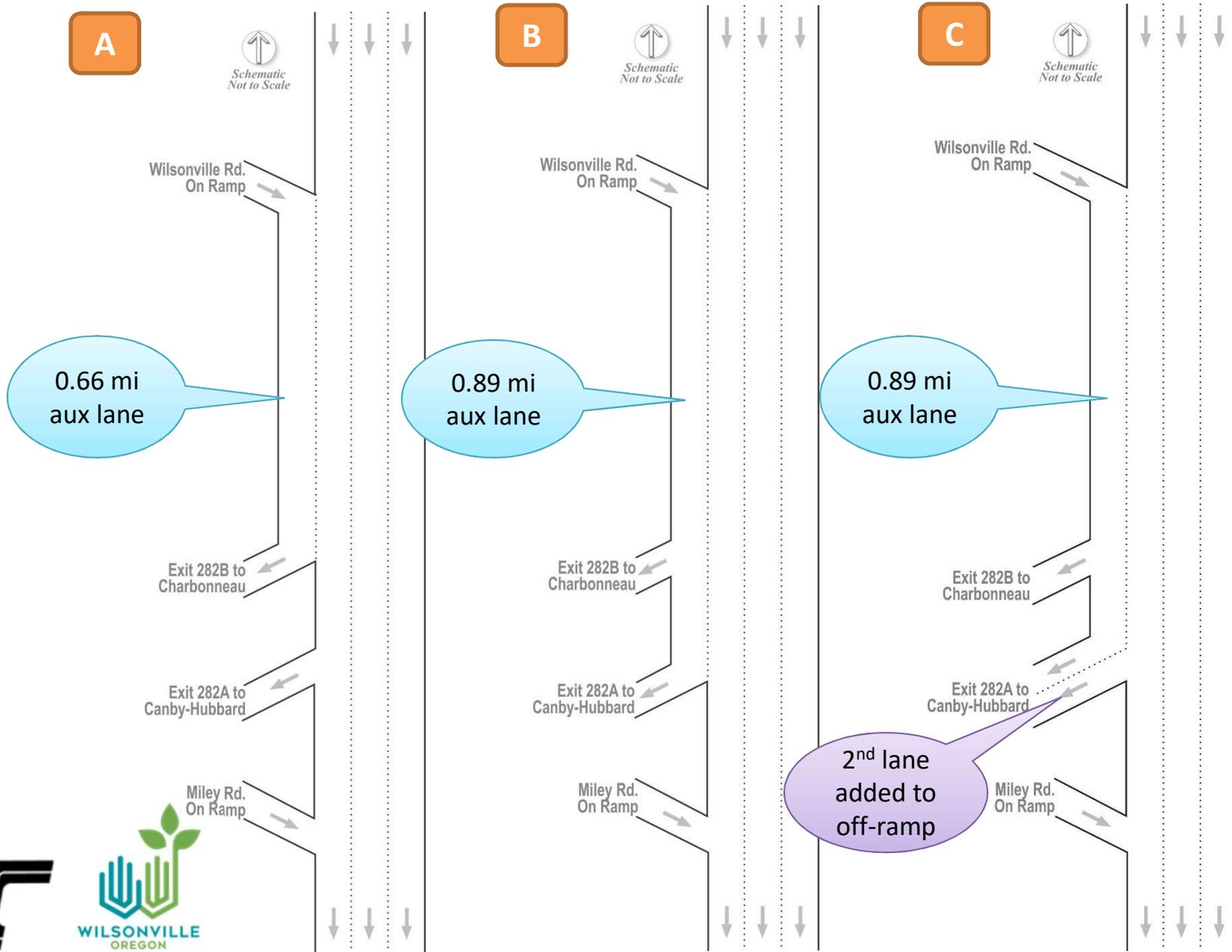
**I-5 fails to meet performance benchmarks from N of Wilsonville Rd through to Charbonneau off-ramp**

**Reliability and safety expected to worsen**

**40% more drivers will want to get on I-5 at Wilsonville Rd than will be able to get through ramp meter**



# Build alternatives: SB aux lane over the Boone Bridge



# How do the alternatives perform?

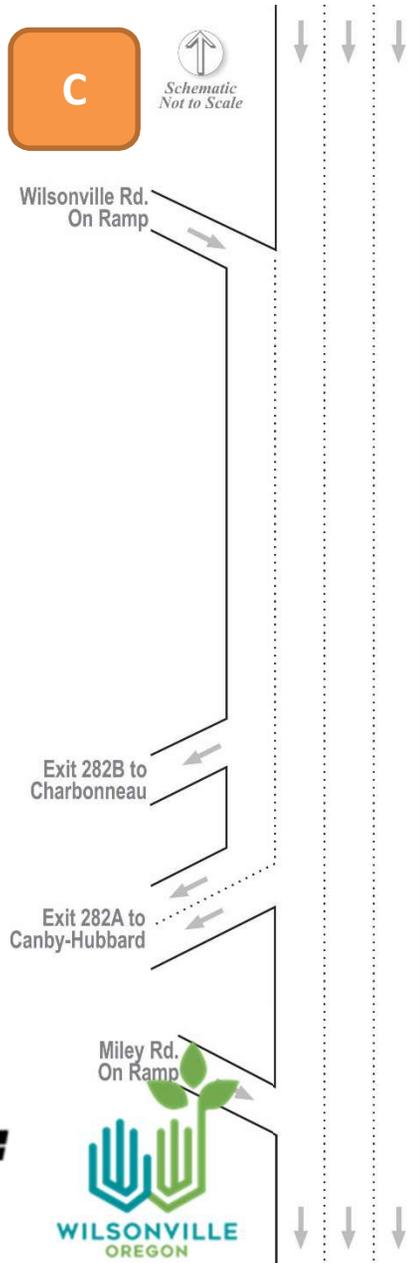
Performance measures (2040 PM peak hour)	Baseline (No Build)	Option A	Option B	Option C
Worst speed observed	22 mph	45 mph	44 mph	52 mph
Performance compared to state benchmark (maximum v/c ratio of 0.99)	1.09	0.95	0.89	0.88
Number of vehicles per lane per mile	79.3	40.2	36.7	35.0
Worst level of service observed (A is great, F is terrible)	F	E	E	D

## Key findings:

- All three options improve operations
- The longer the ramp-to-ramp lane, the greater the benefits
- The alternatives with less congestion offer greater reliability improvements
- Adding a second exit lane in Option C resolves weaving conflicts
- Project costs and potential for environmental impacts mostly come from making the Boone Bridge wider and more stable (the same in all options)



# Recommended solution: C



## Reasons for recommendation

- Offers greatest operational benefits to I-5 (speeds stay above 50)
- Resolves weaving conflicts in study area
- Offers greatest safety benefits
- Improves reliability
- Allows for uncertainty about future increases in traffic volume
- Reduces I-5 congestion impacts to Wilsonville Rd & on-ramp
- Minimal cost differences between options (<10%)
- Environmental impacts likely to be similar for all three options



# Planning process

[www.ci.Wilsonville.or.us/908/Southbound-I-5-Boone-Bridge-Auxiliary-La](http://www.ci.Wilsonville.or.us/908/Southbound-I-5-Boone-Bridge-Auxiliary-La)

October - February

Technical analysis  
of planning-level  
benefits & impacts

January - May

Gather input &  
preferences from  
public &  
stakeholders

April - July

Public comment  
period, Wilsonville  
City Council  
resolution, & OTC

**Yet to be modeled:  
Can ramp meter flow be increased?**



# Public & stakeholder involvement

January – May 2018



Image source: <https://cyclotram.blogspot.com/2008/11/boone-bridge.html>

Technical advisory committee

1 in-person + 1 online open house

News releases

5 stakeholder group visits

Public hearings at Planning Commission & City Council

Presentations to Washington & Clackamas Co coordinating committees

Presentations to TPAC & OFAC

45-day public comment



# Discussion:

Should we invest in improving I-5's operations in the project area?

Does the solution we've recommended seem like the right one?