RESOLUTION NO. 1157

A RESOLUTION OF THE CITY OF WILSONVILLE ACCEPTING THE ENGINEER'S AND FINANCE DIRECTOR'S REPORTS; CALLING FOR AND SETTING THE DATE AND TIME FOR A PUBLIC HEARING; REQUESTING THE TRANSFER OF JURISDICTION OF RIDDER ROAD FROM WASHINGTON COUNTY TO THE CITY OF WILSONVILLE; AUTHORIZING THE MAYOR TO MAKE FINAL APPLICATION FOR FUNDING; ALL IN ASSOCIATION WITH LOCAL IMPROVEMENT DISTRICT NO. 11-95-ST.

WHEREAS, on October 17, 1994, the Wilsonville City Council adopted Resolution No. 1139 which declared the City's intent to initiate formation of a Local Improvement District (LID) No. 11-95-ST, as defined in ORS 223.387, the costs of which are to be paid by special assessment according to the benefits received, for the purpose of constructing water, sanitary sewer, storm drain and street improvements in the area in and around Ridder, Garden Acres and Clutter Roads; and

WHEREAS, Resolution No. 1139 also directed the preparation of Engineer's and Finance Director's Reports in conformance with Ordinance No. 350, Section 3.214 and 3.218, which sections outline the information to be contained within the Engineer's Report and the Finance Director's Report; and

WHEREAS, the petitioners consultants (Urban Solutions and DeHass and Associates) have prepared and City Staff has reviewed the Engineer's and Finance Director's Reports and have determined that said reports have been prepared in accordance with Ordinance No. 350, Section 3.214 and 3.218 and are attached as Exhibits "A" and "B" respectively; and

WHEREAS, in conformance with Ordinance No. 350, a Public Hearing shall be scheduled before the Wilsonville City Council for the purpose of taking public testimony on the formation of the proposed LID; and

WHEREAS, the City intends to apply to the Oregon Economic Development Department (OEDD) for Special Public Works Funds (SPWF) for financing of the LID; and

WHEREAS, on December 5, 1994, the City Council passed Resolution No. 1150, authorizing the Mayor to make preliminary application to the OEDD for SPWF for the construction of the public improvements associated with LID 11-94-ST; and

WHEREAS, the City of Wilsonville has received a favorable response to it's preliminary application and has been invited to submit a final application for SPWF funding of the public improvements associated with the LID; and

WHEREAS, a portion of Ridder Road fronting the Bonneville Power Association (BPA) property is outside the boundaries of the LID as the BPA has previously indicated that they are not interested in becoming part of the LID to pay for the improvements fronting their property; and

WHEREAS, the costs associated with the improvements fronting the BPA property are estimated at \$250,000; and

WHEREAS, portions of Ridder Road and Garden Acres to be re-aligned and reconstructed by the proposed LID improvements are under the jurisdiction and control of Washington County; and

WHEREAS, the City seeks to secure a permit from Washington County to construct the improvements along Ridder and Garden Acres Roads in association with the proposed LID improvements; and

WHEREAS, the improvement of Ridder Road is not scheduled for improvement within either the System Development Charge (SDC) or the Master Streets Transportation Improvement Program III (MSTIP) programs of Washington County even though the City has applied for MSTIP III funding; and

WHEREAS, Washington County has offered the sum of approximately \$71,000 to the City of Wilsonville as an incentive for the City to take over jurisdiction and control of Ridder Road, said funds could be applied to the construction of the street improvements fronting the BPA property; and

WHEREAS, through a grant program offered and administered by OEDD based on the number of family wage jobs created or retained as a result of the construction of public improvements, additional funds may become available for the completion of the improvements fronting the BPA property; and

WHEREAS, the LID petitioners are preparing the necessary information and cost estimates to allow for the application of these additional grant monies to make up the construction cost short fall for the improvements fronting the BPA property; and

NOW THEREFORE, THE CITY OF WILSONVILLE RESOLVES AS FOLLOWS:

- The City Council approves and accepts the Engineer's and Finance 1. Director's Reports in association with LID 11-95-ST attached as Exhibit "A" and "B". respectively.
- 2. A public hearing for the purpose of taking public testimony on the proposed formation of LID 11-95-ST is hereby called for and shall be held on March 6, 1995, 7:30 p.m., at the Wilsonville City Hall Annex, 8445 SW Elligsen Road, Wilsonville, Oregon. The improvements proposed and the method of assessment shall be mailed and posted as required in Ordinance No. 350.
- 3. The Mayor of the City of Wilsonville is hereby authorized to make final application to the Oregon Economic Development Department for Special Public Works Fund (SPWF) for financing of the public improvements associated with LID 11-94-ST.
- The City Council of the City of Wilsonville hereby requests that the Washington County Board of Commissioners:
 - Initiate the procedure to transfer jurisdiction and control of Ridder Road to the City.
 - b) Authorize the City to include the previously agreed upon improvements designed for the permanent closure of Garden Acres Road to be constructed in conjunction with the improvements for LID 11-94-ST.
 - Authorize the issuance of the necessary construction permits (if necessary prior to the change of jurisdiction) to the City of Wilsonville for the scheduled public improvements to Ridder and Garden Acres Roads.
 - Authorize the transfer of \$71,000 to the City of Wilsonville. d) These funds to be allocated to the improvements to Ridder Road, and that if additional funds become available through MSTIP III, that an additional amount be transferred to the City in conformance with the funds allocated for the improvement to Ridder Road.

ADOPTED by the City Council of the City of Wilsonville at a special meeting thereof this 24th day of January, 1995 and filed with the Wilsonville City Recorder this date.

Illus Alhun

GERALD A. KRUMMEL, Mayor

ATTEST:

VERA A. ROJAS, CMC/AAE, City Recorder

SUMMARY OF Votes:

Mayor Krummel <u>AYE</u>

Councilor Lehan AYE

Councilor Hawkins AYE

Councilor Leahy AYE

Councilor Leo AYE

ENGINEER'S REPORT

LID No. 11-94-ST

PUBLIC IMPROVEMENTS

In The Area Of

RIDDER, CLUTTER and GARDEN ACRE ROADS

January, 1995 91.118.600

Scope of Project

This Industrially zoned property within the Wilsonville City limits requires public improvements to compliment existing development and provide for orderly future development. The owners of 100% of the property that will benefit by the subject improvements have petitioned the City Council to initiate the improvements.

The City's Resolution of Intent (Resolution No. 1139) was adopted 10/17/94.

Basic improvements will include construction of approximately 1235 lineal feet of street, 42 foot wide from curb to curb, with in-street storm drains along with off-street construction of approximately 3830 lineal feet of sanitary sewers and approximately 2360 lineal feet of storm drains necessary to bring those facilities to the benefitted properties.

Storm drain design and construction will be in accordance with NPDES rules and regulations.

Two potential railroad spur crossings have been identified on the McFarland tract, one in the panhandle and one in the area to the south. For the panhandle location, both storm drain and sanitary sewer will be crossed by a potential spur. The southerly spur crossing will be over only the sanitary sewer. Design and construction of the storm drain and sanitary sewer in these areas will be coordinated to meet Burlington Northern Railroad standards and to accommodate potential construction of the spurs.

Benefitted Properties

Properties which can be served by the proposed off-street sanitary sewer and storm drain improvements are shown on Exhibit No. 1 and include the following ownerships:

1.	Willamette Resources, Inc. (WRI)	T.L. 700, 800 & 801	Map 3S-1W-2C
2.	Oregon Glass Company	T.L. 3001 & 3003	Map 3S-1W-11
3.	L.D. McFarland Company, Ltd.	T.L. 3002	Map 3S-1W-11
4.	Edward Bolf	T.L.2900	Map 3S-1W-11
5.	Mt. Tahoma Leasing Company	T.L. 2500	Map 3S-1W-11
6.	Bonneville Power Administration	T.L. 2700 & 2800	Map 3S-1W-11

The sanitary sewer line must also cross land owned by J.A. Freeman & Son, Inc. However, this property will not benefit from the proposed extension. The Freeman property already has direct access to an existing sewer main and can obtain service without extension of a public line. The Freeman property owners have agreed by letter to grant the necessary easement across their property.

Properties which can be served by the proposed street improvements are shown on Exhibit No. 2 and include the following ownerships:

- 1. Willamette Resources, Inc. (WRI)
- 2. Edward Bolf
- 3. Mt. Tahoma Leasing Company

The boundaries of benefitted property shown on Exhibits 1 & 2 have been drawn to include those properties which are considered adjacent and/or serviceable without further extension of public facilities. This determination was made based on the following considerations:

Willamette Resources, Inc..

WRI and Peltier Real Estate Company are subsidiary companies. They own 25.04 acres. All of their property can be served by the street improvements and extensions of both sanitary and storm facilities. However, 9.91 acres (Tax Lot 700) lie outside of the City limits and Urban Growth Boundary (UGB). Therefore, only 15.13 acres can be served without a UGB change and annexation.

As a part of considerations in seeking development approval and 100% petitions for the LID, WRI has agreed to be assessed the full amount of costs for improvements of the McFarland access to the realigned Ridder Road and the Garden Acres Road Cul-De-Sac.

Oregon Glass Company

Oregon Glass owns approximately 14 acres. The sanitary and storm lines will be located in a 60 foot wide panhandle of the McFarland property, adjacent to the eastern boundary of the Oregon Glass property. All of their property can be served by the extensions of both sanitary and storm facilities. However, their property is divided by the Regional Urban Growth Boundary (UGB) and City Limits. Therefore only the easterly 7.55 acres can be served until the UGB is amended and the property is annexed to the City. Oregon glass Company is not considered as served or benefitted by the street improvements.

The Oregon Glass buildings were built prior to the easterly building area being annexed to the City and were constructed under provisions of the Clackamas County Code. The easterly building is currently served by a sand filter sanitary sewer system. The westerly building has no existing sanitary sewer facilities. With the extension of the proposed sanitary sewer, this property would be required to connect, unless otherwise approved by the Director.

L.D. McFarland Co. Ltd.

McFarland owns 19.03 acres. The sanitary sewer line will pass across the western portion of their property adjacent to the railroad right-of-way, and then north within a 60 foot wide panhandle, which provides access to the property. Granting of a 20 foot easement is required for the sewer line adjacent to the railroad, up to the panhandle, then a 25 foot easement for both storm and sanitary sewer is needed through the panhandle. All of their property can be served by the sanitary sewer. McFarland is not considered as served or benefitted by the street or storm drain improvements.

Interstate Distributor Co.

Interstate Distributor Co. and Mt. Tahoma Leasing are subsidiary companies. They own or are purchasing on contract 5.33 acres, in two separate Tax Lots. One lot on Exhibits No. 1 & 2 is listed as Edward Bolf, who is a contract seller to Mt. Tahoma. The sanitary and storm lines will be located, in a 60 foot wide panhandle of the McFarland property, adjacent to the western boundary of the Interstate/Bolf property. Because of the joint ownership, these two lots are considered as one in concluding, they both can be served by both sanitary and storm facilities without further extensions of public lines.

Interstate Distributor constructed its facilities under County jurisdiction, prior to annexation. This facility is currently served by a pump and pressure line connected to the existing sanitary sewer trunk line located to the east of the BPA substation. The facility will be allowed to continue on the pump system, until further development permits are issued. At such time that expansion onto the Bolf property is proposed, the City intends to require that both properties connect to the proposed new gravity system. The sanitary sewer design will make provisions for the connections.

Bonneville Power Administration

BPA operates a major substation just east of the proposed project area. They own several acres around the substation. The sanitary and storm lines will be located, in a 60 foot wide panhandle of the McFarland property, adjacent to the southwest portion of the BPA property. However, most of the BPA property is not expected to be developed for industrial uses. Only the southwesterly 14.26 acres of the BPA property have been considered as adjacent and serviceable by the proposed improvements. This is also the area that is most likely to be developed for uses other than for BPA itself. Approximately 3 to 4 acres of this is currently being leased and used by Interstate Distributor Co.

BPA is a federal agency and has chosen not to participate in the LID as per the following statement:

"We have chosen to not participate in the LID because there is virtually no benefit to BPA. In the same vein, BPA is not interested in participating in an Inter-Governmental Agreement (IGA) to collect a deferred assessment."

Accordingly, the assessment for sanitary sewer and storm drain facilities which would have accrued to the 14.26 acre portion of BPA property has been distributed proportionally to the remaining five (5) benefitted properties.

Estimated Costs

The estimated total improvement costs are as follow:

	Street	Storm Drain	Sanitary Sewer	Total			
Construction	\$307,500	\$152,860	\$147,700	\$608,060			
Contingencies (10%)	30,750	15,290	14,770	60,810			
Total Construction	\$338,250	\$168,150	\$162,470	\$668,870			
Right-of-Way	7,200			7,200			
Legal Administration &							
Engineering (LA & E) (209	k) <u>69,090</u>	33,630	32,490	<u>135,210</u>			
Total	\$414,540	\$201,780	\$194,960	\$811,280			

Distribution of Costs

The attached Exhibits No. 3 and No. 4 illustrate the calculation of assessments and show the preliminary distribution of costs to each benefitted property.

It was determined that benefits received for both the <u>sanitary sewer and storm drain improvements</u> are in direct proportion to the area of land served and that the equitable method of spreading costs for sanitary seer and storm drain improvements is on an area basis. The area of the 60 foot wide panhandle portion of the McFarland tract was not included in the area calculation for either the sanitary sewer or the storm drain cost distribution, as it serves primarily as an access road and not an area that would be developed, other than as a street or access. The McFarland property is not served by the storm drain improvements and therefore no cost distribution has been made to McFarland.

As indicated hereinbefore, the BPA property is not proposed for assessment for storm drain or sanitary sewer improvements, and its apportionment has been distributed among the assessable properties.

It was determined that benefits received from <u>street improvements</u> are in direct proportion to the amount of property (front feet) abutting the street improvements and that the equitable method of spreading cost for street improvements is on a front-foot basis. The McFarland, Oregon Glass & BPA properties do not front on the street improvements and are not proposed to be assessed for street improvements.

The attached Preliminary Assessment Distribution Roll contains a description of each benefitted parcel and name and address of recorded owners.

Construction

If this project is approved, it is recommended that the work be let to contract in the usual manner. It is anticipated that the initial contract will be for sanitary sewer improvements and storm drains and a second contract will be let for the street improvements.

MARLIN J. DE HAAS, P.E., P.L.S.

Attachments:

Exhibit No. 1 - Preliminary Assessment Map showing distribution of sanitary sewer and storm drain improvement costs.

Exhibit No. 2 - Preliminary Assessment Map showing distribution of street improvement costs.

Exhibit No. 3 - Calculation of sanitary sewer and storm drain improvement assessments.

Exhibit No. 4 - Calculation of street improvement assessments.

Exhibit No. 5 - Preliminary Assessment Distribution Roll, including description of each parcel and name and address of recorded owners.

cc: 91.118.600 MJD/jmp

118REPRT.N21

SANITARY SEWER AND STORM DRAIN IMPROVEMENTS PRELIMINARY ASSESSMENTS (6/24/94)

Exhibit No. 3

(Does not include storm drain in Ridder Rd.) (Spreads equivalent BPA assessment among remaining others)

Ident		Storm Drain		Sanitary	Sewers			
No.	Owner	Acres	Assessment	Acres	Assessment	Totals		
1.	WRI	15.05	\$108,340	15.05	\$ 62,349	\$170,689		
2.	Oregon Glas	s 7.64	54,998	7.64	31,650	86,648		
3.	McFarland		0	19.03	78,838	78,838		
4.	Bolf	2.74	19,726	2.74	11,352	31,078		
5.	Mt. Tahoma	2.60 28.03	18,716 \$201,780	2.60 47.06	10,771 \$194,960	29,487 \$396,740		
					,,	44		

Assessment Method - Area Basis

Storm Drain \$\frac{\\$201.780.00}{28.03} - \\$7,198.72/Ac.

Sanitary Sewer \$\frac{\\$194.960.00}{47.06} - \\$4,142.80/Ac.

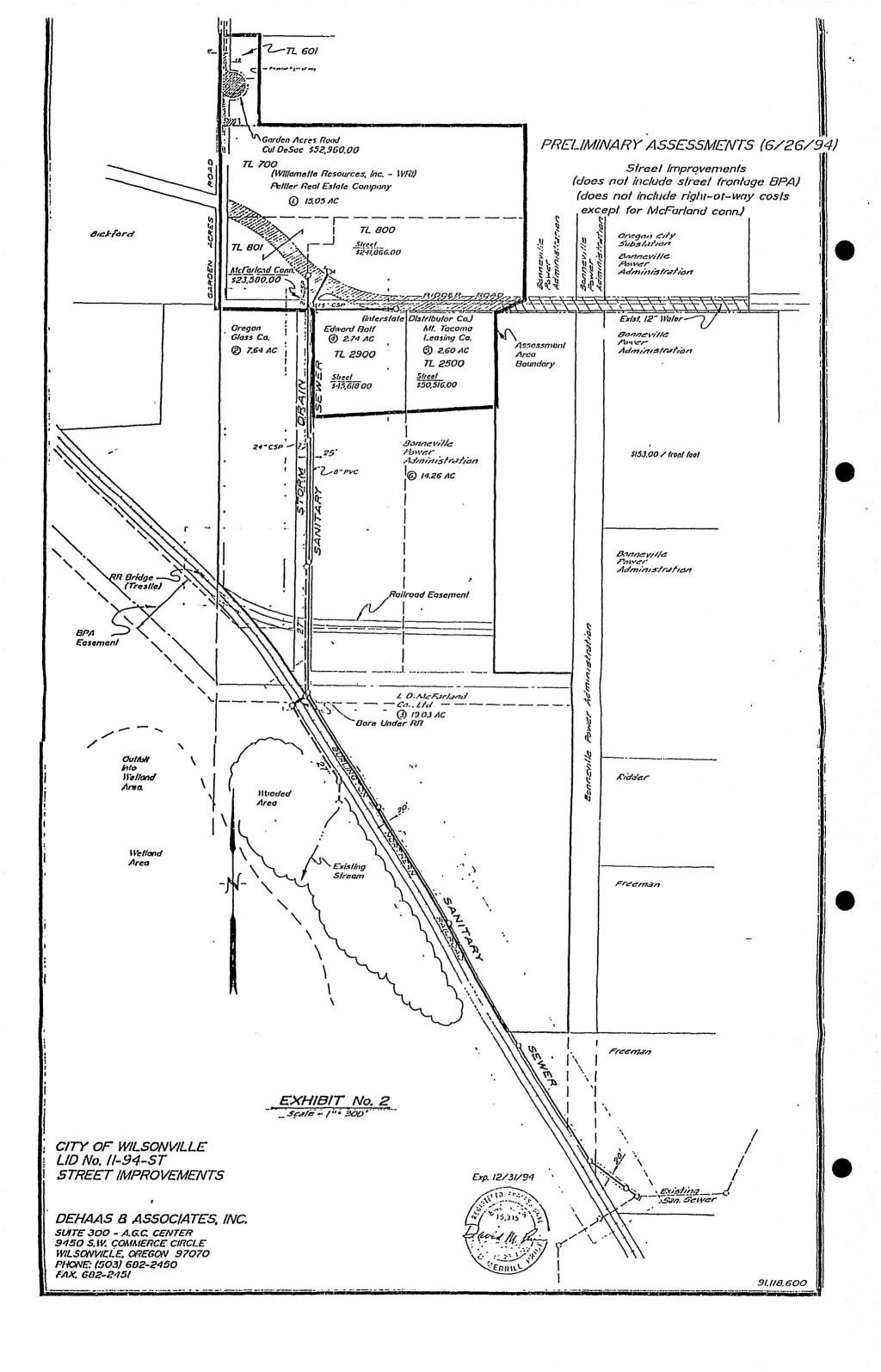
^{*} Initial Assessment apportioned to BPA property has been spread among properties 1 through 5.

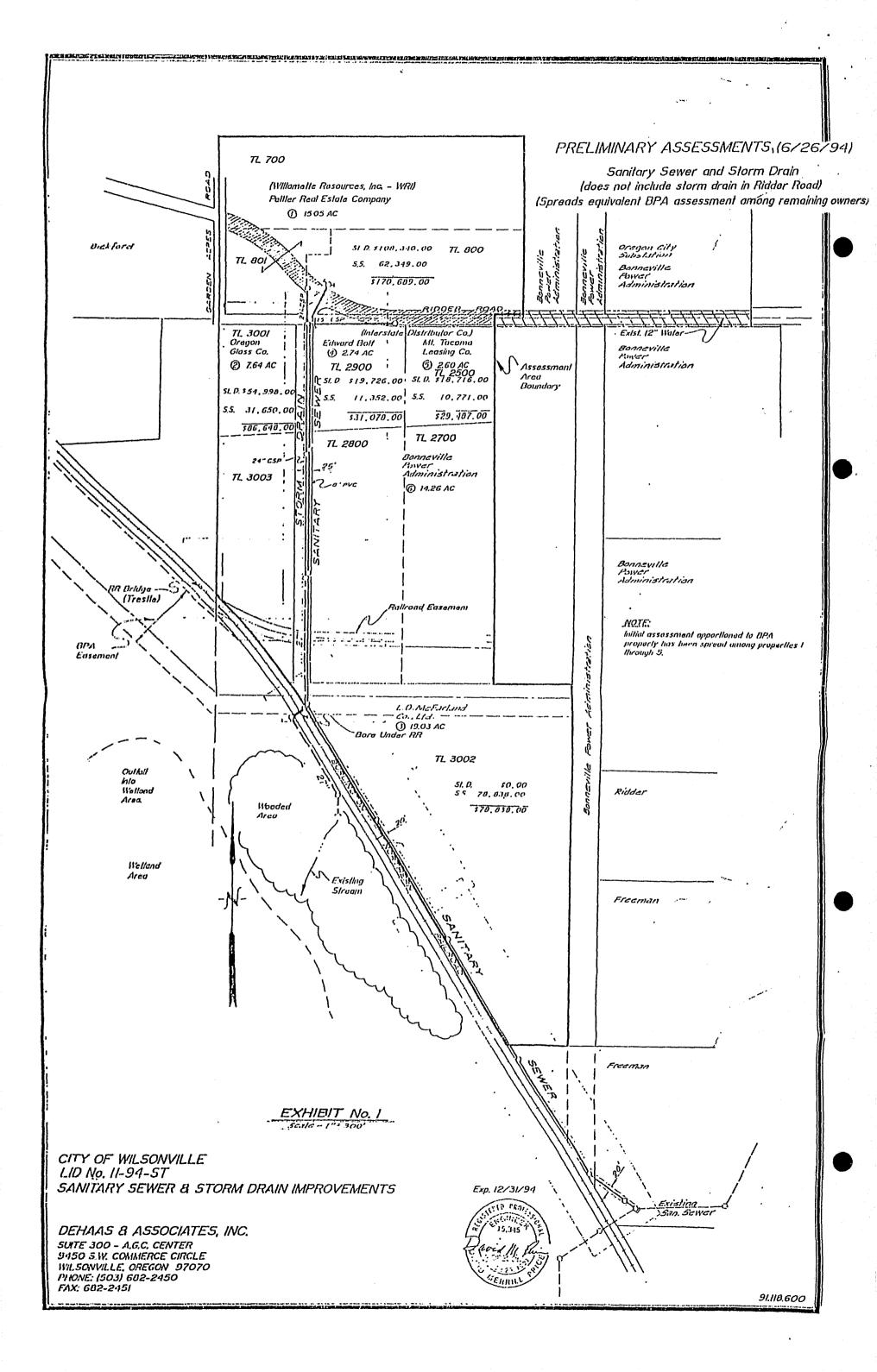
STREET IMPROVEMENTS Exhibit No. 4 PRELIMINARY ASSESSMENTS (6/26/94) (Does not include street fronting BPA) (Does not include R/W costs, except for McFarland Conn.)

Iden No.	t Owner	•	Frontage, Ft.	Frontage Assessment	Lump Sum Assessment	Total <u>Assessment</u>
1.	WRI Basic Frontage WRI McFarland Conn. WRI Garden Ac. Rd. CDS	3	1580	\$241,866	\$ 23,580 52,960	\$241,866 23,580 52,960
4.	Bolf		298	45,618		45,618
5.	Mt. Tahoma		<u>330</u> 2208	50,516 \$338,000	\$ 76,540	50,516 \$414,540

Assessment Method = Frontage Basis

\$338,000.00 - \$ 153.08/frontage ft. 2208 ft.





PRELIMINARY ASSESSMENT DISTRIBUTION ROLL Exhibit No. 5

Maj	unty Tax p No. L. No.	Owner Name: Address:	Property Description for Assessment Purposes	Stre Front Foot	eet : Assessment	<u>Stor</u> Acres	m Drain Assessment	<u>Sani</u> <u>Acres</u>	<u>tary Sewer</u> <u>Assessment</u>
1.	Washington County 3S-1W-2C T.L. 700, 800, 801	Peltier Real Estate Co. c/o Richard Brentano 2215 N. Front St. Woodburn, OR 97071	A tract of land in Section 2 of Township 3 South, Range 1 West, Willamette Meridian, Washington Co., Oregon: Being that tract of land more particularly described in Fee Number 91-029719 and Parcels II and III of Fee Number 90-055370, Washington County Records.	1580 L.S. Gonn. L.S. CDS	\$241,866.00 23,580.00 52,960.00	15.05	\$108,340.00	15.05	\$ 62,349.00
2.	Clackamas County 3S-1W-11 T.L. 3001, 3003	Oregon Glass Co. 10450 SW Ridder Rd. Wilsonville, OR 97070	A tract of land in Section 11 of Township 3 South, Range 1 West, Willamette Meridian, Clackamas County, Oregon: Being that tract of land more particularly described in Fee Number 72-17221 and Fee Number 87-47108, Clackamas County Records.			7.64	54,998.00	7.64	31,650.00
3.	Clackamas County 3S-1W-11 T.L. 3002	L.D. McFarland Co. Ltd. c/o McFarland Cascade P.O. Box 1496 Tacoma, WA 98401-1496	A tract of land in Section 11 of Township 3 South, Range 1 West, Willamette Meridian, Clackamas County, Oregon: Being that tract of land more particularly described in Fee Number 84-18781, Clackamas County Records.					19.03	78,838.00
4.	Clackamas County 3S-1W-11 T.L. 2900	Edward L. Bolf P.O. Box 99307 Tacoma, WA 98499	A tract of land in Section 11 of Township 3 South, Range 1 West, Willamette Meridian, Clackamas County, Oregon: Being that tract of land more particularly described in Fee Number 87-17758, Clackamas County Records.	298	45,618.00	2.74	19,726.00	2.74	11,352.00
5.	Clackamas County 3S-1W-11 T.L. 2500	Mt. Tahoma Leasing Co. P.O. Box 4599 Tacoma, WA 98455-0999	A tract of land in Section 11 of Township 3 South, Range 1 West, Willamette Meridian, Clackamas County, Oregon: Being that tract of land more particularly described in Fee Number 84-44546, Clackamas County Records.	330	_50,516.00 \$414,540.00	2.60	<u>18,716.00</u> \$201,780.00	2.60	<u>10,771.00</u> \$194,960.00



30000 SW Town Center Loop E Wilsonville, Oregon 97070

FAX (503) 682-1015 (503) 682-1011

Date:

January 24, 1995

To:

Honorable Mayor and City Council

From:

Gary Wallis, Finance Director

Subject:

Financial Investigation Report - LID #11-94-ST

Ordinance #350 directs the Finance Director to prepare a financial investigation report concerning the proposed LID. The following information is submitted to address those requirements. Information for this report was obtained from the County Assessors and Ben Altman, consultant for the property owners.

(1) Assessed valuation of property.

Acres	Assessed Value	County
15.05	804,850	Washington
2.60	846,630	Clackamas
2.74	201,640	Clackamas
7.64	1,755,120	Clackamas
19.03	1,124,680	Clackamas
	15.05 2.60 2.74 7.64	15.05 804,850 2.60 846,630 2.74 201,640 7.64 1,755,120

(acreage figures per Dehaas & Associates)

(2) Number of vacant lots or description of unused lands in area affected.

Tax Lot	<u>Owner</u>	Development Status
700, 801	Peltier	Undeveloped
800	Peltier	Partial development or under construction
2500	MT Tahoma	Partial development or under construction
2900	Bolf	Partial development or under construction
3001	Oregon Glass	Partial development or under construction
3002	McFarland	Undeveloped
3003	Oregon Glass	Undeveloped
2500 2900 3001 3002	MT Tahoma Bolf Oregon Glass McFarland	Partial development or under construction Partial development or under construction Partial development or under construction Undeveloped

(3) Number of similar lots held by the City through foreclosure.

The City has not foreclosed on any property in the area.

(4) Delinquency rate of assessments and taxes in the area.

There are no delinquent taxes owing on the properties in the proposed LID.

Historic payment trend information segregated by this area is not available. However, on a citywide basis delinquency rates for the last four years is as follows: 1991 1.4%, 1992 2.26%, 1993 4.5%, 1994 NA%

(5) Real estate value trends in the area.

Real estate trends in the City generally have been strong over the past several years. According to the consultant hired by the property owners, the values of the property in the area have been lower than the rest of the city due in part to the lack of full urban services. However, development interest in the area has increased. With the improvements to be provided by the LID, the land values can be expected to reach full market value, consistent with the rest of the city.

"Serving The Community With Pride"

(6) Tax levy trends and potential financial impact on improvement district.

Historic property tax was not readily available at the time of this report. Property tax levy for 1994 by tax lot is provided below. Potential financial impact is a rough approximation of the annual LID assessment assuming 15 year bonds at 7.5%. Final assessments will differ from these estimates due to the actual costs of construction, bond issuance costs and the interest rate available at the time of sale.

Tax Lot	1994 Tax Levy	Potential Impact(*)				
700, 800, 801	\$12,658.43	\$30,900				
2500	14,662.78	5,300				
2900	3,492,19	5,700				
3001, 3003	30,396.93	15,700				
3002	19,478.32	39,100				
(*prorated based upon acreage)						

- (7) <u>Conformance of the project to the City's Comprehensive Plan.</u>
 Wayne Sorensen, Planning Director, states that the proposed project complies with the Comprehensive Plan.
- (8) Attitude of property owners toward the project.

 According to the consultant hired by the property owners, the attitude of the owners is very positive. 100% of the effected owners within the boundary signed both a memorandum of understanding and the petition to form the LID.
- (9) Status of municipal debt.

 ORS 223.295 limits overall municipal debt to 3% of the real market value. Using the 1994-95 cash value, the allowable limit for total indebtedness is approximately \$29 million. Outstanding general indebtedness as of June 30, 1994 was about \$6 million. The difference of \$23 million is the legal maximum amount of debt the city may issue at this time; thus, adequate capacity exists to issue bonds for this project.
- (10) Cost of financing.

Current estimates for improvements in rounded amounts are:

 Streets
 \$202,000

 Sanitary Sewer
 195,000

 Streets
 415,000

 Bond Issue Costs
 41,000

 Total
 \$853,000

Interest financing charges at 7.5% for 15 years totals \$597,000

(11) Credit worthiness of petitioners,

Credit reports indicate no negative credit worthiness of petitioners.



775 Summer St., NE Salem, Oregon 97310 503-986-0123 Fax 503-581-5115 TDD 503-986-0123 December 30, 1994

Honorable Gerald A. Krummel Mayor of Wilsonville 8445 SW Elligsen Rd. Wilsonville, OR 97070

Subject:

Special Public Works Fund (SPWF), Application No. APP113, (\$1,061,280), Ridder Road Industrial Area Road & Utilities Improvement District

CITY OF WILSONVIL ENGINEERING DEP

Toda a out total improvement b

Dear Mayor Krummel:

We have received your preapplication for Special Public Works Fund assistance for the purpose of constructing infrastructure roads, water, sewer and storm sewer for the development of 61.32 acres of industrial land. The preapplication indicates that one firm has committed 12 new jobs if the requested infrastructure is provided.

A copy of the analysis of the preliminary application prepared by Les Paul, SPWF Project Coordinator, is attached. It appears that the proposed project may meet the requirements for SPWF assistance and you are, therefore, invited to submit a final application to this office.

When we have received the completed application, including the information requested in the staff analysis, we will start reviewing it for compliance with program requirements and the need for financial assistance to construct the project.

If you need assistance regarding any rules or procedures for the SPWF program, please contact Les Paul at (503) 986-0139.

Sincerely,

Yvonne Addington, Manager Regional Development Division

Attachment

c: Don Mann Mike Stone, City Engineer

OEDD is an AA EEO complayer and complicate with Section 504 of the Reliab Acres 1925

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Barbara Roberts
Governor

DATE:

December 30, 1994

To:

Yvonne Addington, Manager Infrastructure Development

Betty Pongracz, Manager Infrastructure Development

FROM:

Les Paul, Project Coordinator Infrastructure Development

SUBJECT:

Special Public Works Fund (SPWF), Application No. APP113,

(\$1,061,280), City of Wilsonville, Ridder Road Industrial Area

Road & Utilities Improvement District

BACKGROUND/NEED

The east end of Ridder Road is an emerging industrial area (61.32 acres) in the northwest corner of Wilsonville. The area supports two existing businesses, providing 193 jobs. Both businesses have expansion plans, and at least one additional new business (Willamette Resources, Inc.) intends to move to this location. Within this area there is a potential for over 720 new jobs to be created. However, the area lacks appropriate streets and urban services to support any additional growth.

SOLUTION

To support development it is necessary to construct sanitary sewer and storm drainage facilities to serve this area. It is also necessary to reconstruct and realign Ridder Road to create an appropriate industrial collector street. The City of Wilsonville authorized formation of an Local Improvement District (LID) based on 100 percent petitions, to construct the necessary improvements. The Bonneville Power Administration (BPA) owns property, including 1000 feet of road frontage, but is not participating in the LID.

DISCUSSION

The funding for debt service using the LID appears to be well in place. The city is looking at some pro rata assessments to cover the BPA share (\$198,400). It may be appropriate to use SPWF grant funds to offset this shortfall.

Grant funds based on Capacity Building are not available for Wilsonville. Additional firm business commitments located within the project area (Oregon Glass and Interstate Distributors) have expansion and/or moving plans contingent upon this proposal.

The road improvements, located in Washington County, and the newly constructed utilities will be transferred to the City of Wilsonville upon project completion.

RECOMMENDATION

I recommend that the City of Wilsonville be invited to submit a final application for funding consideration. Special emphasis should be given to the items in Attachment A.

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Oregon

INTEROFFICE MEMO

FINAL APPLICATION ISSUES

Please give special emphasis to the following issues in the final application:

FINANCIAL INFORMATION:

SECTION 6

Your application should combine loan and grant funds in one column under "SPWF Funds Requested."

The city's project administration costs need to be included under "Other Public Funds" or "Properties/Benefitted Private Inv."

Total project costs must be shown. We are not sure if the Bonneville Power Administration frontage costs (\$198,400 noted in Section 8 of the preapplication as unfunded at this time), are included.

ENGINEERING REPORT:

The preliminary engineering report needs to include in it's scope of work the following or similar:

Storm drainage will be analyzed with regard to any permitting requirements for municipal collection, retention, treatment and discharge. These issues will be addressed in accordance with the current National Pollutant Discharge Elimination System requirements.

Are buried conduits needed for street lighting and/or communication lines?

JOBS:

The potential for 720 new jobs within the 61.32 acres of new industrial land makes this application very exciting. However, capacity building does not qualify for grant funds under SPWF in a non-"Severely Affected Community" like Wilsonville. Your grant funds must be supported by firm business commitments that list new jobs and retained jobs if applicable. We suggest that you include correspondence from Interstate Distributors and Oregon Glass to indicate their future expansion and/or moving plans that are contingent upon this proposed project.

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30000 SW Town Center Loop E Wilsonville, Oregon 97070 FAX (503) 682-1015 (503) 682-1011

ENGINEERING DEPARTMENT STAFF REPORT & RECOMMENDATION

DATE:

JANUARY 24,1995

TO:

HONORABLE MAYOR AND CITY COUNCILORS

FROM:

MICHAEL A. STONE, P.E.

CITY ENGINEER

SUBJECT:

ACCEPTANCE OF THE ENGINEER'S AND FINANCE DIRECTOR'S REPORT, CALLING FOR AND SETTING A DATE FOR A PUBLIC HEARING; REQUEST FOR ROAD JURISDICTION TRANSFER AND REQUEST FOR

AUTHORIZATION FOR FINAL FUNDING APPLICATION

ALL IN ASSOCIATION WITH LID 11-94-ST.

SUMMARY:

The City Council has authorized the preparation of the Engineer's and Finance Director's Reports for the formation of a Local Improvement District (LID) in the area in and around Ridder, Garden Acres and Clutter Roads. These reports, prepared by Urban Solutions and DeHass and Associates, have been reviewed by City Staff and the appropriate information is contained within. The next step is for the City Council to accept these reports and call for the Public Hearing on the formation of the LID.

Ridder Road is under the jurisdiction and control of Washington County, Staff is requesting that the process of transferring the road to the City commence in order for the City to have final approval of the construction plans and inspection of the improvements.

The preliminary application for project funding under the Special Public Works Fund (SPWF) program was filed with the Oregon Economic Development Department (OEDD). This has been approved and the City has been invited to file a final application.

Staff recommends acceptance of the Engineer's and Finance Director's Reports; the scheduling of a Public Hearing for the purpose of taking testimony on the formation of the LID on March 6, 1995 at 7:30 pm; requests the transfer of jurisdiction of Ridder Road from Washington County to the City of Wilsonville; and that the Mayor be authorized to make final application to OEDD for SPWF funds for the proposed improvements.

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BACKGROUND:

The City received a petition from property owners in and around the area of Ridder, Garden Acres and Clutter Roads for the formation of an LID to install certain public improvements specifically water, sanitary sewer, storm drain and streets. Presently there is a severe lack of these services in the immediate area. Since these properties are in the process of construction or expansion planning, the availability of enhanced City services is critical.

The improvements proposed for the LID are essentially those that were planned to be constructed in association with the construction of the South Metro Transfer Station that was to be constructed on a site on Ridder Road. These construction plans were subsequently abandoned and the funding ability for the installation of the improvements also disappeared.

The firm that was to construct and operate the transfer facility, Willamette Resources Inc., has on it's own accord approached the other business in the area that were to receive benefits through the public improvements that were to be installed. This has lead to the submission of the petition that reflects the support of 100% of the affected property owners.

With the success that the City had in working with the OEDD in SPWF financing of the construction of the 95th Avenue Improvements, there was a decision to once again apply for the funds to construct the proposed improvements. The consultants, retained by the petitioners, have prepared and the City has submitted the preliminary application. The City has received a favorable response from OEDD and has been invited to submit a final application.

Ridder Road lies within portions of both Clackamas and Washington Counties. Several years ago, Clackamas County relinquished its interested and control over to Washington County. Washington County has done little to the road since this transfer took place other than routine maintenance. There are currently no plans for the improvement of Ridder Road by Washington County as either a System Development Charge (SDC) or Master Streets Transportation Improvement Program III (MSTIP) project although the City has applied for MSTIP funding for the improvements. Washington County has offered to compensate the City in an amount of approximately \$71,000 for the transfer of jurisdiction. This sum represents the estimated sum to do some minor 'pothole' repair followed by an overlay. This practice has been used in other jurisdictions in the transfer of roads to various Cities within the county.

A portion of Ridder Road, fronting the Bonneville Power Association (BPA) is not included in the boundaries of and is not subject to the improvements of the LID. However, the City is most interested in this installation to complete the improvements along Ridder Road. The costs of the street improvements for this portion is estimated at \$250.000.

The OEDD has a separate grant program independent of the SPWF that could be used to finance public improvements similar to those being proposed. The evaluation criteria pertains to the number of jobs retained or new jobs created as the result of the installation of public works related improvements. Several of the adjacent businesses have indicated that the completion of the street improvements along the BPA property is vital to their staying or expanding there operations within the City. The petitioners consultants are in the process of preparing the necessary information for submission of the grant

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applications. This grant money, combined with the amount offer by Washington County, could be sufficient for the completion of the improvements fronting the BPA property.

As information becomes available on the success of the petitioners in securing funding for the BPA improvements, I will present it to the Council.

RECOMMENDATION:

Staff is recommending that the City Council accept the Engineer's and Finance Director's Reports (attached as Exhibit 'A' and 'B'); schedule a Public Hearing for the purpose of taking testimony on the formation of the LID on March 6,1995 at 7:30 pm; request a transfer of Ridder Road from Washington County to the City of Wilsonville; and authorize the Mayor to make the final application to the OEDD for the funds necessary for the completion of the proposed improvements all in accordance with the attached Resolution.

Respectfully Submitted,

Michael A. Stone, P.E.

City Engineer

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